September 29, 2017

Dear Representative:

As leading organizations representing the interests of patients, providers, and manufacturers, we write to ask that you cosponsor H.R. 3635, the *Local Coverage Determination Clarification Act of 2017*, introduced by Representatives Jenkins and Kind.

Medicare coverage policy decisions are made nationally and locally. National coverage decisions (NCDs) are made by the Centers for Medicare and Medicaid Services (CMS) to describe the circumstances under which Medicare will cover an item or service on a nationwide basis. Local Coverage Determinations (LCDs) are developed by Medicare Administrative Contractors (MACs) on whether, and under what circumstances, to cover a particular item or service on a contractor-wide basis.

Most coverage policy is determined on a local level by MACs. MACs may make coverage decisions where CMS has not made a national coverage determination or where the rules are too vague regarding a specific procedure. LCD policy may not, however, conflict with a NCD. Although CMS' Program Integrity Manual instructs MACs on how to develop LCDs, the current process lacks transparency and sufficient stakeholder involvement to ensure that decisions are in the best interests of patients.

As a result of contractor reforms that have taken place over the past several years, local MACs are now responsible for much larger jurisdictions, and there are fewer opportunities for stakeholders to interact with the contractor medical directors who make local medical policies. As an example, a decision by one MAC could impact beneficiaries in ten states.

Moreover, contractors are allowed to adopt another MAC's draft LCDs. This ability to coordinate decisions effectively transforms a local coverage determination into a national one without having followed the more rigorous national coverage determination requirements. Basic procedural fairness for patients, providers, manufacturers, and other stakeholders is often lacking in local coverage decisions.

In light of these challenges, it is imperative that improvements are made to the LCD process to enhance openness and transparency and enhance accountability. Therefore, we ask that you cosponsor H.R. 3635. H.R. 3635 would require Medicare contractors to establish a timely and open process for developing LCDs that includes open public meetings, meetings with stakeholders, an open comment period in the development of draft policies, and posting of responses to comments received, as well as a description of all evidence relied upon and considered when drafting and finalizing a coverage determination. Additionally, H.R. 3635 would require MACs seeking to adopt another MAC's proposal to independently evaluate and consider the evidence needed to make a coverage determination. Further, H.R. 3635 would provide physicians and suppliers with a meaningful reconsideration process outside of the self-interested review of a MAC that finalized the LCD being objected to. Finally, nothing in H.R. 3635 would prevent an eligible aggrieved party from availing themselves of an administrative law judge.

We urge you to cosponsor H.R. 3635. It will improve Medicare's coverage process and ensure that patients can benefit from medical innovation. To cosponsor, please contact Elizabeth Stower in Rep. Kind's office at <u>elizabeth.stower@mail.house.gov</u> or Colin Brainard in Rep. Jenkins' office at <u>colin.brainard@mail.house.gov</u>.

Sincerely,

Advanced Medical Technology Association American Academy of Neurology American Academy of Allergy Asthma and Immunology American Association of Clinical Urologists American Association of Neurological Surgeons and Congress of Neurological Surgeons American Association of Oral and Maxillofacial Surgeons American Association of Orthopaedic Surgeons American College of Cardiology American College of Mohs Surgery American College of Rheumatology American Congress of Obstetricians and **Gynecologists** American Pathology Foundation American Society for Plastic Surgeons American Society for Radiation Oncology American Society of Clinical Oncology American Society of Clinical Pathology American Society of Cytopathology American Urological Association **Amputee Coalition** Association of Molecular Pathology Association of Pathology Chairs Coalition of State Rheumatology Organizations **College of American Pathologists** National Association of Spine Specialists **Renal Physicians Association** Society for Cardiovascular Angiography and Interventions Society for Vascular Surgery US Oncology Network

Arizona Society of Pathologists California Society of Pathologists Colorado Society of Pathologists **Connecticut Society of Pathologists** Delaware Society of Pathologists Florida Society of Pathologists Hawaii Society of Pathologists Idaho Society of Pathologists Illinois Society of Pathologists Indiana Association of Pathologists Iowa Association of Pathologists Kansas Society of Pathologists Louisiana Society of Pathologists Maryland Society of Pathologists Massachusetts Society of Pathologists Minnesota Society of Pathologists Mississippi Association of Pathologists Nevada Society of Pathologists New Hampshire Society of Pathologists New Jersey Society of Pathologists New Mexico Society of Pathologists New York State Society of Pathologists North Carolina Society of Pathologists Oklahoma State Association of Pathologists Oregon Pathology Association Pennsylvania Association of Pathologists South Carolina Society of Pathologists South Dakota Society of Pathologists Tennessee Society of Pathologists Utah Society of Pathologists Vermont State Pathology Society Virginia Society for Pathology Washington State Society for Pathologists West Virginia Association of Pathologists Wisconsin Society of Pathologists